| 1        |                         | STATE OF NEW HAMPSHIRE  |
|----------|-------------------------|---|
| 2        |                         | PUBLIC UTILITIES COMMISSION   |
| 3        | 3                       |   |
| 4        | 21 South Fru            | 23 - 9:00 a.m.<br>it Street   |
| 5        | Suite 10<br>Concord, NH |   |
| 6        |                         |   |
| 7        | RE:                     | DE 22-043   |
| 8        |                         | LOW INCOME ELECTRIC ASSISTANCE PROGRAM: 2022-2023 Electric Assistance Program                     |
| 9        |                         | Budgets. (Prehearing conference)  |
| 10       |                         |   |
| 11<br>12 | PRESENT:                | Chairman Daniel C. Goldner, <i>Presiding</i> Commissioner Pradip K. Chattopadhyay                 |
| 13       |                         | Alexander Speidel, Esq./PUC Legal Advisor   |
| 14       |                         | Tracey Russo, Clerk   |
| 15       | APPEARANCES:            | Reptg. Public Service Company of New Hampshire d/b/a Eversource Energy: Jessica A. Chiavara, Esq. |
| 16       |                         | Reptg. Liberty Utilities (Granite State   |
| 17       |                         | Electric) Corp. d/b/a Liberty Utilities: Michael J. Sheehan, Esq.                                 |
| 18       |                         | Reptg. Unitil Energy Systems, Inc.:   |
| 19       |                         | Matthew C. Campbell, Esq.   |
| 20       |                         | Reptg. New Hampshire Electric Cooperative, Inc.:  |
| 21       |                         | Susan S. Geiger, Esq. (Orr & Reno)  |
| 22       |                         |   |
| 23       | Court Repo              | orter: Steven E. Patnaude, LCR No. 52   |
| 24       |                         |   |

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| 2   | APPEARANCES: | (Continued)  |
| 3   |              | Reptg. the Community Action Agencies: Jeanne Agri, Chief Executive Officer |
| 4   |              | Reptg. LISTEN Community Services:  |
| 5   |              | Raymond Burke, Esq. (N.H. Legal Asst.)                                     |
| 6   |              | Reptg. Residential Ratepayers: Donald M. Kreis, Esq., Consumer Adv.        |
| 7   |              | Michael Crouse, Esq. Office of Consumer Advocate                           |
| 8   |              |  |
| 9   |              | Reptg. New Hampshire Dept. of Energy:<br>Mary E. Schwarzer, Esq.           |
| 10  |              | Joshua Elliott, Consumer Services Div. Gary Cronin, Consumer Services Div. |
| 11  |              | (Regulatory Support Division)  |
| 12  |              |  |
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## PROCEEDING

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CHAIRMAN GOLDNER: Okay. Good morning, evervone. This is the prehearing conference for the continued phase of Docket DE 22-043, relating to the Colton Report recommendations for the Electric Assistance Program, or EAP, for the State's electric utilities, including the New Hampshire Electric Cooperative, and other noticed matters. This prehearing conference is being held pursuant to the terms of the Order of Notice issued by the Commission on July 17th, 2023. here today with Commissioner Chattopadhyay. incorporate all the statutory authorities and issues presented within the Order of Notice by reference.

To set the stage for today's prehearing conference, we would first like to outline the Commission's preliminary approach to this proceeding, and the lines of inquiry that we will make of the parties today. These lines of inquiry are not meant to serve as the evidentiary final hearing for the questions posited by the Order of Notice, but rather, they are meant to inform the Commission and the parties regarding

where we are situated in the process today.

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First, we'll ask the parties to weigh in on the question of whether the Colton Report recommendations have been, in some form or fashion, integrated into the EAP program design for the upcoming 2023-2024 program year? We see that the EAP program budgets have been filed, under Docket DE 23-073, as of last week.

Second, keying off the responses we receive regarding this first question, we will inquire of the parties regarding how they envision any roll-out of the Colton Report recommendations going forward, in light of the letter of support that the Commission received from the EAP Advisory Board on September 28th, 2022. This could include a discussion of whether the Commission could appropriately rule on the integration of the Colton Report recommendations into the current, or a future, EAP program year now, or at some date in the future.

Third, we'd like to inquire of the parties regarding how a procedural schedule could be structured for the adjudication of the other issues related to EAP program design for a future

EAP program year. The Commission surmises that the program year for integration of such potential changes, beyond any Colton Report recommendations, would be for the 2024-2025 EAP program year. As a part of this, we would ask the parties to opine regarding whether a new docket, with a 2023 docket number, should be launched, or whether this docket, 22-043, should be maintained for the broader review -- for this broader review, I should say.

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Okay. As an overarching data point, the Commission notes that it has seen the struggles of many New Hampshire ratepayers in meeting the recent surge in electricity costs reflected by the public comments received in various dockets. The Commission believes that the EAP program offers an important tool for the amelioration of financial stress among our most vulnerable citizens, and we hope that our work in this proceeding will serve to improve the deliverability and accessibility of EAP program funding for needy Granite Staters. We look forward to working together with the parties in this effort, and appreciate the EAP Advisory

Board's work related to the Colton Report.

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One ancillary matter that came to the Commission's attention after the issuance of the Order of Notice was the Department of Energy's letter, signed by Commissioner Chicoine, regarding the application of some of the \$7 million in emergency funding, appropriated by the Legislature to the Department of Energy by Laws 2022: 346:4, to acquire software for EAP administration. We are interested in the DOE's intent in filing this letter, and if the Department is seeking relief from the Commission.

At this time, we'll take appearances from the parties, and invite brief opening statements. Following this, we will make our inquiries of the parties regarding the preliminary questions that we've outlined this morning.

We'll take appearances in alphabetical order, starting with the Community Action Agencies.

MS. AGRI: I think I -- did I turn it on? Yes.

Good morning. Jeanne Agri, from the

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1
         Community Action Agencies.
 2.
                   CHAIRMAN GOLDNER: And you can make any
 3
         preliminary statement at this time that you like,
 4
         or you can wait for the question-and-answer
 5
         period.
 6
                   MS. AGRI: I'll wait until the
 7
         question-and-answer period.
                   CHAIRMAN GOLDNER: Okay. Thank you.
 8
 9
         The Department of Energy?
10
                   MS. SCHWARZER: Good morning. Good
11
         morning, Mr. Chairman. I'm not sure my
12
         microphone is working.
1.3
                   CHAIRMAN GOLDNER: Hmm. Let's pause
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         for a moment.
                    [Off the record.]
15
16
                   CHAIRMAN GOLDNER: We'll go back on the
17
         record.
18
                   MS. SCHWARZER: Good morning, Mr.
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         Chairman and Commissioner Chattopadhyay. My name
20
         is Mary Schwarzer. I'm a Staff attorney with the
2.1
         Department of Energy. With me this morning are
2.2
         Joshua Elliott, who's the Director of the Policy
23
         and Programs Division; and Gary Cronin, a Utility
24
         Analyst with Consumer Services. Amanda Noonan,
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1 who's the Director of Consumer Services, was 2. unable to attend today's hearing, and they are 3 here in her stead. 4 CHAIRMAN GOLDNER: Okay. Thank you. 5 Do you have any preliminary statement or would 6 you prefer to --7 MS. SCHWARZER: I do. Actually, the 8 parties have met several times, and I have a 9 joint opening statement from the parties. Of 10 course, this was put together before the opening 11 remarks that you made at the beginning of the 12 hearing. 1.3 I would like to know your preference. 14 I can either give that joint statement now, or, 15 if you would prefer to take appearances, and then 16 return to me, that is certainly acceptable as 17 well. 18 CHAIRMAN GOLDNER: Okay. Let's do the 19 latter then. We'll return for any opening 20 statement. 2.1 Next is Eversource? 2.2 MS. CHIAVARA: Good morning, 23 Commission. Jessica Chiavara, here on behalf of 24 Public Service Company of New Hampshire, doing

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1
         business as Eversource Energy.
 2.
                    And, as a preliminary statement, I'm
 3
         going to defer to the DOE's preliminary
 4
         statement.
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                    CHAIRMAN GOLDNER: Okay. Thank you.
 6
         And Liberty?
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                    MR. SHEEHAN: Good morning. Mike
 8
         Sheehan, for Liberty Utilities (Granite State
 9
         Electric) Corp.
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                    And I, too, have supported the
11
         statement that Ms. Schwarzer is about to give.
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                    CHAIRMAN GOLDNER: Thank you.
                                                   LISTEN
         Community Services?
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                    MR. BURKE: Good morning,
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         Commissioners. Raymond Burke, from New Hampshire
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         Legal Assistance, here representing LISTEN in
17
         this docket.
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                    And, likewise, we'll defer to
19
         Department of Energy.
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                    CHAIRMAN GOLDNER: All right.
                                                   The New
2.1
         Hampshire Electric Cooperative?
2.2
                    MS. GEIGER: Good morning, Mr. Chairman
23
         and Commissioner Chattopadhyay. This is Susan
24
         Geiger, from the law firm of Orr & Reno.
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1 represent New Hampshire Electric Cooperative. 2. And, as my colleagues from Eversource 3 and Liberty and others have indicated, I will 4 also join in the statement that Ms. Schwarzer 5 intends to make on behalf of the Department of 6 Energy. 7 CHAIRMAN GOLDNER: Okay. Thank you. And the Office of the Consumer Advocate? 8 MR. CROUSE: Good morning, 9 10 Commissioners. My name is Michael Crouse. 11 Staff attorney to the Office of the Consumer 12 Advocate, representing residential ratepayers in 1.3 this matter. 14 My opening statement comes as no 15 surprise, that we support the statement Mary 16 Schwarzer will be making shortly. 17 Thank you. 18 CHAIRMAN GOLDNER: Thank you. And, 19 finally, Unitil Energy Systems? 20 MR. CAMPBELL: Good morning, 2.1 Commissioners. Matt Campbell, appearing on 2.2 behalf of Unitil Energy Systems, Incorporated. 23 And, similar to the other parties, 24 Unitil will be joining in the statement made by

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1
         the Department.
 2.
                    CHAIRMAN GOLDNER: Okay. Well, no
 3
         pressure, Ms. Schwarzer.
 4
                    [Laughter.]
 5
                    CHAIRMAN GOLDNER: But we're ready for
 6
         the opening statement. Oh, just a moment please.
 7
         Just a moment.
                    [Chairman Goldner and Atty. Speidel
 8
 9
                    conferring.]
10
                    CHAIRMAN GOLDNER: Thank you, Attorney
11
         Speidel, reminding me.
                    Are there any other parties or anyone
12
         else in the room that would like to make a
1.3
14
         statement?
15
                    [No indication given.]
16
                    CHAIRMAN GOLDNER: Okay. Seeing none.
17
         Attorney Schwarzer.
18
                    MS. SCHWARZER: Thank you, Mr.
19
         Chairman.
20
                    As a preliminary matter, I would like
2.1
         to note that my understanding is that the Office
2.2
         of Consumer Advocate has agreed to and fully
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         supports the relief that the other parties filed
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         with the Commission on October 3rd, 2022, in
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terms of the statement of recommending that the Colton recommendations be implemented.

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And perhaps, as a preliminary matter, that could just be confirmed on the record with Attorney Crouse at this time?

 $$\operatorname{MR.}$  CROUSE: I confirm the statements by Attorney Schwarzer.

CHAIRMAN GOLDNER: Thank you.

MS. SCHWARZER: Thank you.

The New Hampshire Department of Energy is offering this opening statement on behalf of the parties to this docket, to officially apprise the Commission of the parties' efforts and concerns, and each party, of course, retains the liberty to comment individually, or to otherwise supplement this statement, as appropriate.

These comments will provide the parties' preliminary statement of position, and comment and concerns regarding the standard of review, the scope of this hearing, and the procedural schedule.

As a preliminary matter, we would like to note that the EAP Advisory Board is not a

party to this docket. Yet, all but one member of the participants in the advisory Board are individual parties here.

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The Community Action Agency has a pending Motion to Intervene, which I understand is unopposed by all the parties here, and perhaps the Commission could address that at this hearing as well. That Motion to Intervene was filed July 28th, in the form of a letter.

So, turning to the preliminary
statement of position. On October 3rd, 2022, the
Department, the electric utilities, Community
Action Agency, and LISTEN, filed the New
Hampshire Electric Assistance Program Review of
Performance and Future Directions, which was a
report by independent consultant Roger Colton,
and it discussed his review of the EAP Program,
and contained proposed changes for the Program.

All of the parties, including the OCA, as noted at the beginning of this prehearing conference, are unanimous in support of the Colton Report, and we ask that the Commission approve and adopt those recommendations at this time.

I will note that, with regard to the Commission's initial question, I believe it is the parties' understand that, until those recommendations are approved, it is not possible to implement them. And, so, my good faith understanding is that none of them have been implemented at this time.

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We note that the Advisory Board also fully supports the Colton Report's recommendations, and that their position was included as an attachment to the Report, as referenced by the Commission, dated September 28th, 2022.

applicable to this hearing, which we understand to be focused upon the review of the Colton Report recommendations, it is our united belief and opinion that the standard of proof has been met to show that the recommendations are designed — are consistent with the design of a low-income program that targets assistance and has high operating efficiency, so as to maximize the benefits that go to the intended beneficiaries of the low-income program. That's

a standard that's been applied in other EAP orders, including Order Number 26,321, and is consistent with RSA 369-B:1. So, just to reiterate, we urge the Commission to approve the Report at this time, and do not see that further process is necessary.

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With regard to the scope of this hearing, as set forth in the Commission's July 17th, 2023, order, and the format of further proceedings, in the opinion of the parties, the Commission's list of issues presented is somewhat broad in scope. Issue Number 2, whether the Commission should approve and adopt the Colton Report, is specific and ripe for review, as is Issue Number 1, addressing the standard of review, whether the proposed changes meet the EAP's overriding directive. These issues seem ready to be addressed in an adjudicatory hearing, to be scheduled based on the consultant, Roger Colton, the parties, and the Commission's availability to review the Colton Report and the parties' recommendations on the record.

Issue Number 3 appears to be very broad, and to potentially raise additional issues

for consideration that have not been addressed in the Colton Report or by the parties at this time. It is our understanding and belief that, to the extent the Commission wishes to pursue new and other topics, that that might best be addressed by either bifurcating this docket into an adjudicatory portion for the Colton Report recommendations, and subsequently an investigative portion for any new issues the Commission wishes to address, or, in the alternative, certainly the Commission might open a separate investigatory docket to pursue other issues of concern or interest to the Commission with regard to the EAP Program.

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Turning to the procedural schedule question. Following the Commission's July 17th order, the parties met and held lengthy discussions on July 25th, July 31st, and August 3rd. Parties also held internal discussions, and the exchange of email has been extensive. We want you to know we take your concerns and interest very seriously, and worked hard to consider what a procedural schedule might look like.

But, however, not knowing the focus of the Commission's inquiry, or why the Colton Report and recommendations had not been approved without further hearing, we felt it best to come prepared to discuss this with the Commission, and certainly afterwards in a technical session.

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We are mindful that there is a separate budget docket, now DE 23-073, with an impending October 1, 2023 EAP program year, with budgets in need of independent review and approval by September 15th, 2023, to allow the utilities to implement what needs to be done to make the Program ready.

We look forward to the Commission's input and clarification in order to determine an appropriate procedural schedule, and anticipate that that will be provided today. As stated previously, in the opinion of the parties, this docket is ready for hearing, and no party feels the need for further process.

We note that, as of July 28th, 2023, the consultant assisting the EAP Advisory Board is not available until the week of October 23rd, 2023. And we anticipate that November might also

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         be an option and is open for him at this time.
 2.
         He is under contract, and that contract has been
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         fulfilled, but for a small amount of time,
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         relatively small amount of time remaining, to
 5
         allow him to prepare to come to a hearing, and to
 6
         attend and testify and answer any questions that
 7
         the Commission might have.
                    And this concludes the parties' joint
 8
 9
         opening statement. Thank you.
                    CHAIRMAN GOLDNER: Thank you. I think,
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11
         at this point, the Commission will take a brief
12
         recess to discuss the opening statement from the
         parties. And we'll resume at -- let's make it
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         9:35, to give us about fifteen minutes.
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                    Thank you. We'll go off the record and
16
         return then.
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                    (Recess taken at 9:19 a.m., and the
18
                    prehearing conference resumed at
                    9:40 a.m.)
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                    CHAIRMAN GOLDNER: Okay. Back on the
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         record.
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                    So, first, the intervenor question from
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         the CAAs, we'll issue a ruling on that in the
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         post-PHC order that we'll issue here shortly.
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But, in the meanwhile, please treat -- please treat this entity as a party. Number one.

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Number two, a question for Attorney

Schwarzer. Can the DOE recommendations, if any,

from the Colton Report, be integrated into the

2023-2024 program design, if approved?

MS. SCHWARZER: Mr. Chairman, my understanding is that our submission on October 3rd of 2022 included a footnote referencing a maximum eight-week implementation period. And, based upon discussions among the parties, it's my understanding that, subject to some variation between the Co-op and other utilities about when they implement changes, that these changes can be implemented, once approved, within eight weeks, and would be within the current 2023-2024 budgetary year, given where we are, I believe.

 $\label{eq:And I would ask the parties to -- the } \\ \text{utilities to confirm that.}$ 

CHAIRMAN GOLDNER: So, I just want to start with some math. So, the program implementation is October 1st, if I'm not mistaken. So, eight weeks prior to October 1st

would be about now, about now.

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So, I guess the question still stands, would the parties have time to implement any changes?

MS. SCHWARZER: Mr. Chairman, my understanding would be that they would implement them either effective October 1, or perhaps

November 1, that it could be implemented within the framework of the upcoming season, if you will, for the EAP budgetary year.

But I would ask the parties to confirm that on the record.

CHAIRMAN GOLDNER: Okay. I would, for one, be a little uncomfortable with some sort of changes inside of a program year, but I'll let the parties comment. Would anyone like to comment on that topic?

MS. CHIAVARA: Well, I'll say, for Eversource, it will take us eight weeks to implement, so that means we've past the very advent of the program year. I don't know that there's anything that would prevent a mid-year change. I think, probably customer notification and education, like program participant

education, would be helpful there. But we could implement pretty early on in the program year.

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CHAIRMAN GOLDNER: Any other comments on the topic?

MS. SCHWARZER: Mr. Chairman, if I might comment, I believe the Colton Report recommendations were addressing increasing benefits to the lower income tiers, and that all the parties here would like to see that implemented sooner, rather than later.

Were a total of eight recommendations. I'm not looking at my screen right now, but I think there were eight recommendations total. That was, I'll say, the most substantive of the recommendations was the changes to the percentages. So, that was — that's the one I think is most important.

Yes, Attorney Burke.

MR. BURKE: I just wanted to note,
Chairman, I don't know that I could find it
quickly, but I think, so subject to checking
this, I think there might be some precedent for
mid-year program changes. I recall a couple of
changes in the past, I think relating to

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1
         extending the discount to customers of
 2.
         competitive energy suppliers, and maybe, when the
 3
         income tier was changed, that those didn't
 4
         necessarily line up smoothly with the start of
 5
         the program year.
 6
                    I would want to go back and
 7
         double-check those dockets. But I just wanted to
 8
         note that, I think, because of the discussion and
         when things might end up, depending on what
 9
         happens, the timing of everything.
10
11
                    CHAIRMAN GOLDNER:
                                       Okay.
                                              Thank you.
12
                    MR. BURKE:
                                Sure.
1.3
                    CHAIRMAN GOLDNER: Okay. Any other
14
         comments on that topic?
15
                    [No verbal response.]
16
                    CHAIRMAN GOLDNER: So, if we were to
17
         move forward with those recommendations, in whole
18
         or in part, would the parties accept an order
19
         nisi for approval of any of these changes, based
20
         on those DOE recommendations?
2.1
                    Who wants to go first?
2.2
                    MS. SCHWARZER: I believe all the
23
         parties would. But I would ask that you ask each
24
         individual party.
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1
                    CHAIRMAN GOLDNER:
                                       Okay.
 2.
                    MS. CHIAVARA: Eversource would, yes.
 3
                    MR. SHEEHAN: Liberty as well.
 4
                    MS. GEIGER: The Co-op would as well.
 5
                    MR. CAMPBELL: Unitil would as well.
 6
                    CHAIRMAN GOLDNER: I see we're going
 7
         clockwise, I guess. Mr. Burke?
                    MR. BURKE: Yes, LISTEN would as well.
 8
 9
         Thank you.
10
                    MR. CROUSE: The OCA would as well.
11
                    MS. AGRI: Community Action would as
12
         well.
1.3
                   MS. SCHWARZER: And the Department
         would as well.
14
15
                    CHAIRMAN GOLDNER: Okay. That is
16
         helpful.
17
                    I don't think, Attorney Schwarzer, that
18
         you commented yet, and, if you did and I missed
19
         it, my apologies, on this question of the
20
         $7 million and the software and so forth.
21
         we're trying to sort out the DOE's position, in
2.2
         terms of filing in this docket, and if you're
23
         expecting relief from the Commission?
24
                    MS. SCHWARZER:
                                    Thank you, Mr.
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1
                    I would like to refer that question to
 2.
         Joshua Elliott, the Director of Policy in the
 3
         Programs Division of the Department. Estimates
 4
         for the division.
 5
                    MR. ELLIOTT: The Department is
 6
         providing this letter as a courtesy to the
 7
         Commission complimentary with the utilities
 8
         filing their budgets for the Program.
 9
                    Regarding the Commission's question
10
         whether review and approval are needed, based on
11
         the advice of counsel given to the Department by
12
         the Attorney General's Office, Commission review
1.3
         and approval is not required. Therefore, the
14
         Department is not seeking relief from the
         Commission on this issue.
15
16
                    CHAIRMAN GOLDNER: Okay. Okay.
                                                     And,
17
         so, the letter was just filed sort of for
18
         information purposes?
19
                                  That is correct, yes.
                    MR. ELLIOTT:
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                    CHAIRMAN GOLDNER: I do have a couple
2.1
         of, I guess, follow-up questions on that topic.
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Is this something that -- I'm

envisioning a Governor & Council review in the

future, and that the DOE would present this to

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1 Governor & Council. Is that kind of how this 2. would work? 3 MS. SCHWARZER: Mr. Chairman, I'm not 4 sure -- I'm not understanding the legal basis for 5 involving Governor & Council? 6 CHAIRMAN GOLDNER: Well, I guess, under 7 what -- this is software that would be, I guess, 8 developed under a Department RFQ, right? 9 MS. SCHWARZER: With regard to 10 contracting, if the question is "whether the 11 contracting would be before Governor & Council", 12 I understand. Thank you. 1.3 MR. ELLIOTT: Yes. So, this would go 14 through the normal RFP process for any other 15 state services or contracts, can be competitively 16 bid, go through the usual review process at the 17 Department of Justice and the Department of Administrative Services for a Governor & Council 18 19 agenda item in the future. 20 CHAIRMAN GOLDNER: Okay. Thank you, 2.1 Mr. Elliott. That is helpful. 2.2 Do the parties have any comments on 23 this topic of this software spending, anything 24 that you'd like to comment on?

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                    [Atty. Chiavara and Atty. Crouse
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                    indicating in the negative.]
                    CHAIRMAN GOLDNER: Okay. Very good.
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                    All right. Let me do a quick consult,
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         so we don't have to leave the room again, with
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         Commissioner Chattopadhyay and Attorney Speidel,
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         to see if there's anything else we need to cover.
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         Just a moment please.
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                    [Chairman Goldner, Cmsr. Chattopadhyay,
                    and Atty. Speidel conferring.]
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                    CHAIRMAN GOLDNER:
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                                       Okay.
                                               I think
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         you'll find that to be a useful portion of your
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         time today, because the next question is, if we
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         were to issue an order nisi approving the
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         relevant portions or certain portions of the DOE
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         recommendations, and we were to issue that, say,
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         tomorrow, would that be enough time for you to
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         implement everything by October 1st?
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                    Because I'm looking at my calendar, and
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         I think that's eight weeks, Attorney Chiavara.
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                    MS. CHIAVARA:
                                   Then, I will get back to
         my people and try to get them on that
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         straightaway.
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                    CHAIRMAN GOLDNER:
                                       All right.
                                                    I think
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it's important to have clean breaks in the program, and respecting, Mr. Burke, your comments that we could potentially do that, it would still, I think, be much cleaner if we could -- if we could have a clean transition.

I'm going to count my calendar again, just a moment please.

[Short pause.]

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CHAIRMAN GOLDNER: In fairness, it's more like seven and a half. So, that would be our request. If we were to issue a *nisi* tomorrow, that that would be -- we could expedite that process just a little bit beyond the eight weeks, it sounds like, in order to have a clean transition of any changes.

The only other piece I think that I have is that, for the rest of the matters, for the broader matters, Attorney Schwarzer, as you highlighted Number 3 in the Order of Notice in the Notice of Adjudicative Proceeding, the timeline there would be the parties would meet after this session and sort through the procedural schedule to attend to the rest of those issues?

MS. SCHWARZER: Mr. Chairman, I think it would be helpful to the parties if we could understand some of the scope of the broader issues that the Department is interested in addressing. Because, without some sense, it's kind of hard to consider what sort of data requests or information-gathering might be necessary.

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And, if I might ask the Commission as well, I noted, Mr. Chairman, that you said "implementing a portion of the recommendations". Are there some recommendations that would not be implemented? I'm just not sure about the integrated -- they seem interrelated in many ways.

Of them seem somewhat inapplicable. For example, Number 8 was legislative, had to do with legislative changes. So, I would say that's inapplicable. But the substantive changes are what we're referring to, and we suggest nisi approval.

There's other recommendations about, for example, collaborating with DHHS, which seems

like a wonderful idea, but not necessarily germane to our jurisdiction.

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MS. SCHWARZER: Mr. Chairman, subject to check, I believe working with DHHS is something that, as noted in the October 3rd letter, is something that the EAP Board is still pursuing or has pursued in the past. And, so, were the Commission to suggest that that's not appropriate, that might be problematic.

CHAIRMAN GOLDNER: I see. I see. So,
I guess my point, with respect to the DOE's eight
recommendations, some of them are more applicable
than others, and we'll need to review that
quickly.

For sure, Number 8, which sticks in my mind, is the legislative piece, is sort of not applicable.

MS. SCHWARZER: Thank you.

CHAIRMAN GOLDNER: Yes.

So, in terms of other matters, you know, we would be interested in streamlining, for example. You know, is the process one that's administratively efficient for folks to, you know, to get into the system, and to get these

benefits? So, streamlining is one thing.

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Another thing that comes to mind is that, in the DOE audit, there was a -- there was a portion that talked about Eversource -- as sort of a spot audit of Eversource, of some pieces of the Eversource, what's the word I'm looking for, they did a spot audit on I think five Eversource customers and discovered that, of those five Eversource customers, four were not using default service. And, because the default service rate was much higher than the rate that was actually being charged, because those participants were using a third party, they actually had a credit balance.

MS. SCHWARZER: Mr. Chairman, we're prepared to address the issue of third party suppliers. If we might at this time, I would turn it over to Mr. Elliott.

CHAIRMAN GOLDNER: Oh, no need at a prehearing conference. You had asked if there -- what kinds of issues, to get a flavor for what the Commission was interested in for future process, so beyond the Colton Report. I was just illustrating a couple of examples of some areas

that we would be interested in.

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And we can certainly provide more detail, but you had asked for some specific examples. I was just providing some examples.

MS. SCHWARZER: Well, some effort and research has gone into that, and, certainly, I think you might find it a helpful answer. But if you're not -- certainly, it's fine not to provide an answer at this time.

CHAIRMAN GOLDNER: I would love to hear from Mr. Elliott. I was just, at a prehearing conference, since it's not testimony, it's just for informational purposes, that's all.

MS. SCHWARZER: Understood.

CHAIRMAN GOLDNER: But I would be -the Commission would love to hear from
Mr. Elliott.

MS. SCHWARZER: Thank you very much.

MR. ELLIOTT: Regarding third party suppliers, there is an administrative difficulty in keeping track of the third party suppliers, given that their rates can change on a monthly basis, you would be literally having to track, you know, hundreds of different variations and

permutations.

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Rather than spend the additional funds in order to get these, you know, various systems, in order to comply with those variations for very small customer groups, the decision had been made to just go with whatever that customer's default service would have been, just to make the ease of administration.

CHAIRMAN GOLDNER: I see. Does 450K in software doesn't solve that problem, potentially, in the future?

MS. SCHWARZER: Mr. Chairman, I believe it has to do with the utilities' billing systems, and I would defer to them on that answer. But my understanding is it's impossible for them to deal with those multiple budgets.

CHAIRMAN GOLDNER: And the reason I bring it up is that, on our own bills that we receive, you know, the default service rate is on the bill every month. So, I'm struggling with sort of administrative difficulties. And, then, if we're implementing new software, that seems like a good opportunity to address the issue.

But do the utilities have any comments

on this topic?

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MR. SHEEHAN: I simply don't know the answer. I could certainly bring it back. And, as you suggest, maybe this is something we poke around in in an investigative stage.

CHAIRMAN GOLDNER: Yes. Yes. And that's the thought of the docket here, is to sort of work through some of these "hanging chads", if I can call them that, that are things that we can clean up and streamline in the future. And I would just suggest that may be something to look at when scoping out the software in the RFQ.

Please proceed.

MR. ELLIOTT: Sorry, I apologize. This is my first run through a PUC process, my apologies.

Regarding the State software procurement, that is for the intake side of it. So, that is the income verification, the vetting of the clients getting enrolled into the system, rather than the utility side of the systems talking to each other. So, I just want to provide that clarity.

CHAIRMAN GOLDNER: Okay. That is

helpful. So, the 450K won't solve the particular issue that I'm highlighting. But I would suggest, as I look at the utilities, that could be something that could be a topic for further discussion in this docket down the road.

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So, I'll just repeat back, just to make sure I understand. So, if the Commission issues a nisi order approving sort of the -- I'll call it "certain portions" of the DOE's recommendations based on the Colton Report, the substantive pieces, tomorrow, then we would ask that the utilities implement those changes for October 1st.

Secondly, that the procedural schedule that the parties talk about after this PUC session would incorporate a sensible procedural schedule to talk about some of these other sort of improvement issues that the Commission has highlighted in the Order of Notice, understanding that the topics are somewhat broad, and those would be -- or, should be taken into account in the procedural schedule to allow enough time to work through a broad set of issues.

MS. SCHWARZER: Mr. Chairman, will the

Commission be bifurcating this docket to adjudicate the recommendations in the Colton Report, and then separately have an investigatory piece of this docket for the other --

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is, and I'll look to Attorney Speidel for some help, but I think the concept is to issue a nisi order relative to the substantive pieces of the Colton Report, i.e., the Department's recommendations, and — but to take care of that now, because I think that is important for the parties, judging from today's prehearing conference. And, then, the rest of the issues would be adjudicated I think in this docket, Attorney Speidel? In this docket.

Does that make sense, Attorney Schwarzer?

MS. SCHWARZER: Certainly, the
Commission is within its authority to make
whatever decision it feels best. I believe the
parties, in looking at Issue Number 3, see it as
sufficiently broad, that it may best be placed in
an investigatory framework.

CHAIRMAN GOLDNER: Oh, I think we would

want to adjudicate that. We would want to adjudicate that. The investigatory process has been met with some resistance in certain quarters in the state. And, so, I think that we are already in motion here, and I think we would just want to keep it in an adjudicative docket, for timeliness. With the idea being improvements would be available for the 2024-2025 program year, and not later.

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MS. CHIAVARA: Mr. Chairman, if I can add that, if, and perhaps in the order, the prehearing order that you issue granting the Colton recommendations, if you could enumerate some of those issues that you called -- I now forget the term, the "hanging" issues left over, if you could enumerate those, that might help the parties be better able to put together a procedural schedule, because then we would know what it is that we have to discuss and what we have to ask each other.

CHAIRMAN GOLDNER: Okay. We can certainly -- I think there's a tight timeline to do the *nisi* and the enumeration. But what we could potentially do is issue a supplemental

notice in a week or two, with a more sort of -with some more detail on Item 3. I think that
would be okay.

MS. CHIAVARA: That would be appreciated. Thank you.

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CHAIRMAN GOLDNER: Yes, we can do that.

I would just, for purposes of meeting afterwards, which I know is valuable, because not every — it's hard to get everyone in the same place at the same time, just assume it's relatively broad, it's a relative broad inquiry we're interested in. We're interested in streamlining, you know, we're interested in refinement of the current program, to make it as efficient as possible, as administratively efficient as possible for the low-income ratepayers. That's our goal.

Yes, Attorney Burke.

MR. BURKE: It might help, appreciate the response to Attorney Chiavara's question. I just wanted to follow up, in -- after reading the notice that was recently issued, we did go back and reread the 2002 order that was cited. And one thing that we noted, in looking back at the

history, is that there was an investigatory docket that preceded that order, that then raised some issues that were ripe for adjudication, and then the adjudicative docket was opened.

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So, given what you just said, I'm just wondering, when we read the notice, we weren't sure if the citation to that order, in Issue

Number 3, sort of, and maybe you will address this in the subsequent order, but I just wanted to highlight this to make sure, that it seemed like it — it wasn't clear to us if we were looking at a full-scale, you know, almost a new structure of administration, or if we're trying to refine it through things like you said, you know, streamlining the eligibility application process, or trying to see where we can achieve efficiencies within the current structure we have.

So, it just might be helpful, I don't if you are able to say anything today, but in your order to clarify.

Because, in that 2002 order, they were looking at two program structures, and the Commission decided which structure was -- met the

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         standard. And, so, we were just hoping -- LISTEN
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         at least was hoping to clarify where are the
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         boundaries? Are we trying to tweak or are we
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         reconsidering the overall structure?
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                    CHAIRMAN GOLDNER: Okay. Yes.
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         you for that. We'll make sure to address that in
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         the prehearing order. That would be a Commission
         discussion. So, I'm hesitant to answer it as
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         Presiding Officer.
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                    Anything else that we need to cover
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         today?
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                    [No verbal response.]
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                    CHAIRMAN GOLDNER: Okay. Well, I'll
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         thank everyone for coming today and your
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         participation and feedback. We'll issue a
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         prehearing conference order, and take care of the
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         nisi issue as well.
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                    Let me see if there's anything else.
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                    [Short pause.]
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                    CHAIRMAN GOLDNER: No, I don't think
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              I'll just ask one last time, if there's
         so.
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         anything else anyone wishes to address today?
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                    [No verbal response.]
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                    CHAIRMAN GOLDNER: All right.
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thank you, everyone, for your time.
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                                                  The
          prehearing conference is adjourned.
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                     (Whereupon the prehearing conference
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                     was adjourned at 10:04 a.m., and a
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                     technical session was held thereafter.)
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